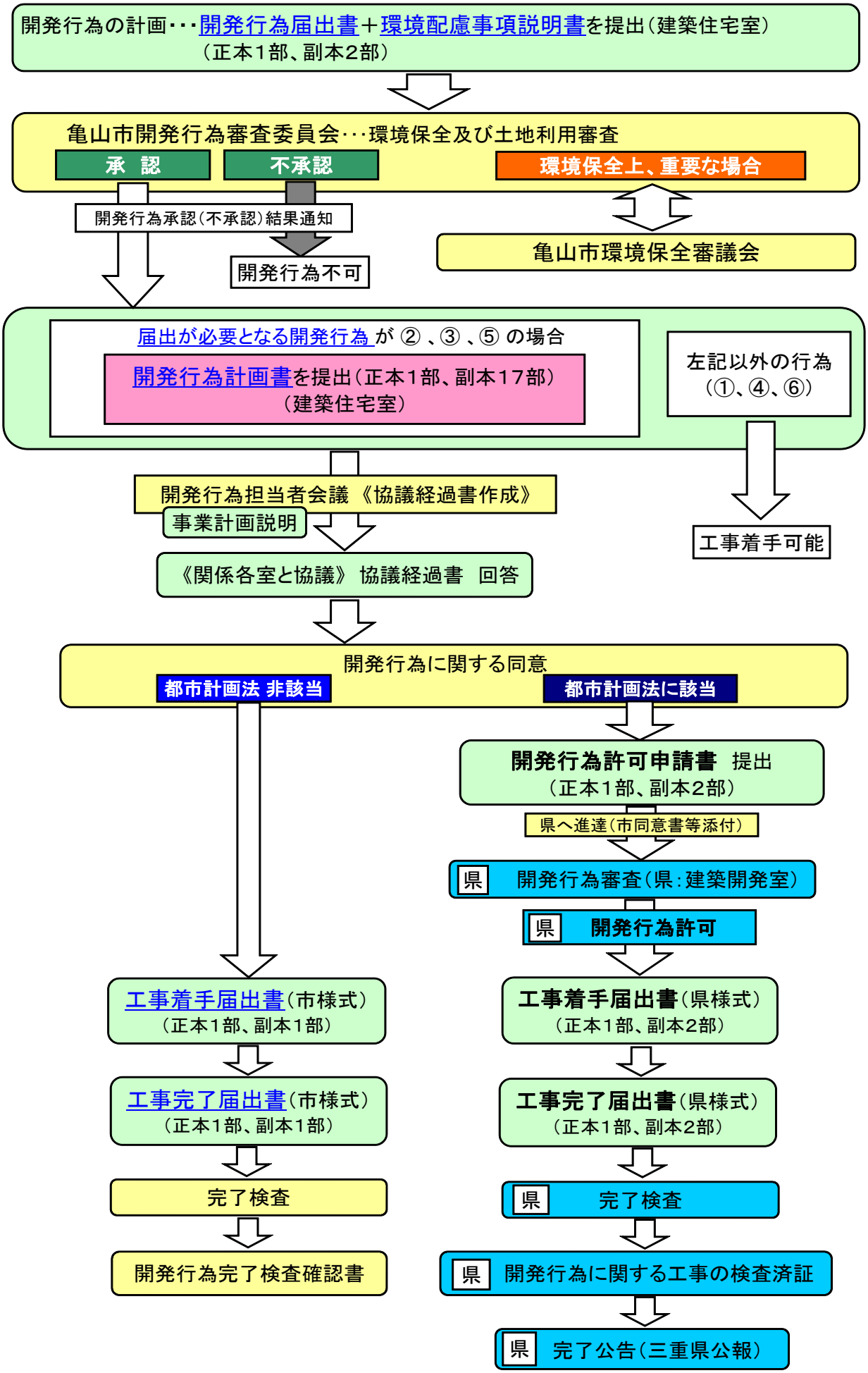亀山市環境保全条例に基づく開発行為の流れ